



**JOINT MEETING MINUTES  
MARYSVILLE AND LAKE STEVENS CITY COUNCILS**

Tuesday, May 15, 2018  
Marysville City Hall  
1049 State Avenue, Marysville, WA

**Call to Order / Pledge of Allegiance:**

Marysville Mayor Nehring called the meeting to order at 7:00 p.m. and led those present in the Pledge of Allegiance.

**Roll Call:**

Marysville Chief Administrative Officer Hirashima gave the roll call. The following staff and councilmembers were in attendance.

**Marysville Mayor:** Jon Nehring

**Marysville Council:** Mark James, Tom King, Steve Muller, Kamille Norton (President), Rob Toyer, and Jeff Vaughan

**Absent:** Michael Stevens

**Lake Stevens Mayor:** John Spencer

**Lake Stevens Council:** Gary Petershagen, Brett Gailey, Kim Daughtry, Todd Welch, Rauchel McDaniel, Marcus Tageant, Kurt Hilt

**Also Present:** Marysville: Chief Administrative Officer Gloria Hirashima, Finance Director Sandy Langdon, City Engineer Jeff Laycock, Asst. Public Works Director, Kari Chenault, City Attorney Jon Walker, Public Works Director Kevin Nielsen, Community Development Director Dave Koenig, and Recording Secretary Laurie Hugdahl.

Lake Stevens: Public Works Director Eric Durpos, Community Development Director Russ Wright, City Clerk Kathy Pugh, Finance Director Barb Stevens, City Administrator Gene Brazel

**Introductions of Council and Staff:** Councilmembers and Mayors made brief introductions.

## **Approval of Agenda:**

**Motion** made by Marysville Councilmember Toyer, seconded by Councilmember Norton to approve the agenda. **Motion** passed unanimously (6-0).

**Motion** made and seconded by Lake Stevens Councilmembers to approve the agenda. **Motion** passed unanimously (7-0).

## **Discussion Items:**

### **A. City Capital Project Updates**

CAO Hirashima introduced the agenda which revolved around growth and the proposed Interlocal Agreement. City Engineer Jeff Laycock reviewed Marysville capital projects. He reviewed key transportation projects in South Marysville including:

1. I-5 NB Peak Hour use lane and SR 529 Interchange
2. First Street Bypass
3. SR9/SR92 Break in Access
4. 35<sup>th</sup> to 40<sup>th</sup> Street NE Arterial
5. Roundabouts at 87<sup>th</sup>/35<sup>th</sup> and 87<sup>th</sup>/40<sup>th</sup>
6. Intersection Improvements at Soper Hill Rd, Sunnyside Blvd and 71<sup>st</sup> Avenue NE
7. 83<sup>rd</sup> Avenue NE and Soper Hill Road Intersection Improvements

Utility projects in South Marysville:

1. Sunnyside well treatment facility
2. Highway 9 well
3. Zone 560 booster pump station
4. 83<sup>rd</sup> Avenue NE Water Main Improvements
5. Whiskey Ridge Reservoir
6. Whiskey Ridge Sewer Lift Station

Community Development Director Russ Wright distributed a memorandum regarding Lake Stevens' commercial and residential development, civic projects, recreational opportunities, the ILA and capital projects, including:

#### Transportation projects

1. SR9/SR204 Intersection improvements
2. Village Way – new road into Frontier Village
3. 20<sup>th</sup> Street SE widening
4. New grid roads to support the 20<sup>th</sup> Street SE Corridor Subarea Plan
5. Rebuild Main Street to support the Downtown Lake Stevens Subarea Plan
6. South Lake Stevens widening and pedestrian improvements
7. Safe Routes to school grant on 91<sup>st</sup>

#### Stormwater

1. Decant Facility
2. Regional Stormwater Pond to support the 20<sup>th</sup> Street SE Corridor Subarea Plan

#### Parks

1. Rebuild and expand North Cove Park to support the Downtown Lake Stevens Subarea Plan
2. Rebuild Lundein Park

3. Reconstruct Frontier Heights Park
4. Complete Phase 1 improvements to Eagle Ridge Park
5. Construct Cavelero Park in coordination with Snohomish County
6. Re-establish ballfields on 20<sup>th</sup> Street SE

Civic Buildings

- Build a new Police Station at Chapel Hill
- Develop a Community/Conference Center downtown
- Coordinate with special interest groups to relocate the museum, rowing shell house, library and American Legion Veteran's Memorial

B. Development and Growth in Marysville and Lake Stevens

Marysville Community Development Director Koenig reviewed development and growth in Marysville. He discussed population, development, housing, and employment numbers. Community Development Director Wright discussed population, residential development and commercial development numbers for Lake Stevens.

C. Recreational Opportunities in the Area, Including Abutting Powerline Trails

Marysville Public Works Director Nielsen and Community Development Director Koenig reviewed recreational opportunities in Marysville including: Ebey Waterfront Park Expansion, Ebey Waterfront Trail, Bayview Ridge Trail, Centennial Trail Connector, and Whiskey Ridge Trail.

Community Development Director Wright reviewed recreational opportunities and focused on the redevelopment and expansion of North Cove Park. He also discussed the Centennial Trail and the Powerline Trail. Mayor Spencer mentioned the boat launches at the lake which are extensively used. The lake is very heavily used, especially when the weather is nice.

D. Interlocal Agreement re Soper Hill Intersection Improvement

CAO Hirashima introduced the Interlocal Agreement. She reviewed the purpose of the agreement including: developing standards for the Soper Hill Rd corridor with the City of Lake Stevens jurisdiction; establishing the responsibility of each agency as it relates to design, permitting and construction of the corridor; establishing maintenance responsibilities of the corridor; and coordinating future growth.

Marysville and Lake Stevens staffs have been working together on the ILA since August 2016. CAO Hirashima reviewed the key points of the ILA including:

- Marysville would be responsible for funding and design of 83<sup>rd</sup> Avenue Roundabout and frontage improvements between 83<sup>rd</sup> and 87th Avenue NE.
- Marysville development would be responsible for 87<sup>th</sup> Avenue roundabout and frontage improvements.
- Lake Stevens would retain the lead agency and permitting authority/approval.
- Projects to comply with Lake Stevens' ordinances and engineering design and development standards.
- The improvements would be conveyed to Lake Stevens following the construction.
- Marysville to construct improvements within two years of agreement.

- Marysville to maintain 83<sup>rd</sup> Avenue project through term of agreement or 15 years.

Coordination of future growth was also discussed including:

- Traffic - SR 9 and Soper Hill Road; SR9 and SR92 intersection; and other roadway issues
- Parks - Future park needs in Sunnyside/Soper Hill area
- Schools - Both cities have adopted Lake Stevens School District Capital Facilities Plan to support Impact Fee Collection

Discussion:

Mayor Nehring thanked both staffs for the excellent overview of what is happening in the two communities.

Lake Stevens Mayor Spencer also thanked the staffs for the work they have done. He spoke to the importance of coming to agreement on future plans.

Lake Stevens Councilmember Tageant commented on Lake Stevens' concerns related to roads and traffic in the corridor.

Lake Stevens Councilmember Hilt expressed concern about the unpredicted traffic impacts and insufficient recreational opportunities for residents in that area. He stated that Marysville would get the benefit of the growth while Lake Stevens would bear the brunt of the development. He also expressed concern about HOA-maintained parks which are not truly parks. He noted that this area of the city is landlocked so it is important that kids have recreational opportunities. He expressed concern about growth in general and the importance of walkability and having a safe and healthy community.

Lake Stevens Councilmember McDaniel spoke to the positive direction of the meeting and discussions. She expressed concern about agreeing to an ILA agreement without seeing a draft first or discussing the mitigation. She agreed that Marysville would be getting most of the benefit while Lake Stevens would be taking most of the burden.

Lake Stevens Councilmember Gailey concurred with previous comments. He also expressed concern that Lake Stevens' police would have to respond to Soper Hill even though it would be primarily Marysville citizens using the road.

Lake Stevens Councilmember Welch said he would be concerned with how the Soper Hill Road turns out and the safety of the community. He spoke in support of the direction they are going.

Lake Stevens Councilmember Daughtry asked if there would be an ILA between the two police departments for mutual response in the commercial areas.

Lake Stevens Councilmember Petershagen expressed concern about the impact on Lake Stevens from increased traffic to schools. He stated that there needs to be recognition of the fact that this isn't a typical traffic situation. He noted that Lake Stevens is already built out in Soper Hill so Lake Stevens wouldn't be impacting anything. He solicited solutions from Marysville because they would be the ones having an impact on Lake Stevens' secondary roads. He commented that these are big items and shouldn't be pushed off to later. He urged the staffs to keep working on this.

Lake Stevens Councilmember Daughtry concurred with the tremendous impacts on increased traffic related to schools in the area, especially on his street.

Marysville Councilmember Muller commented that the City of Marysville doesn't create the school boundaries and doesn't have control over those. Marysville supports Lake Stevens' school fees. Marysville is also offering to pay for the entire project with pedestrian improvements. He would like to hear specific suggestions from Lake Stevens related to safety and maintenance. There was discussion about options for ownership and maintenance.

Regarding parks, Marysville Councilmember Muller stated that Marysville is committed to building its section of the Powerline Trail to Soper Hill Road. This is in the City's Parks Plan. Mayor Spencer stated that Lake Stevens is prepared to begin a conceptual analysis of the trail from Soper Hill Road to the south. They would then work with Marysville regarding funding. Mayor Spencer noted that the subdivision parks are great for young children, but the two jurisdictions should look at ways to create ballfields or covered basketball courts for young adults to use. Lake Stevens wants to make sure mitigation is going towards something that will take care of the population in that area.

Marysville Councilmember Muller disagreed with Lake Stevens' assumption that the 10,000 people would all go to Lake Stevens for shopping. He commented on the pass-through traffic in Marysville of people coming to Costco, the 172<sup>nd</sup> Street corridor, I-5, etc. He noted that Marysville is willing to invest heavily in a street that benefits the residents in that area. He spoke to the importance of having an Interlocal Agreement that addresses quality of life issues and letting Marysville take care of the cost of the roads while giving Lake Stevens a voice in what that should look like.

Lake Stevens Councilmember Gailey explained that they also have concerns about increased traffic on roads in the area because of the expected increased school population. Even though Soper Hill Road would be improved with Marysville's proposal, other roads would also be impacted. He asked how those issues would be mitigated since they would be a result of Marysville citizens in schools in Lake Stevens. Councilmember Muller replied that there are models to determine the school impact fees and corridor improvements needed as a direct result of development.

Marysville Public Works Director Nielsen reviewed model results and also some issues with the model due to other improvements that will be completed in the future. He thinks there will be a shift in the traffic patterns as a result of tolling proposals on the Highway 2 Trestle and the 1<sup>st</sup> Street Bypass to 529.

Lake Stevens Mayor Spencer spoke to the value of continued conversations surrounding parks and recreational opportunities.

Marysville Mayor Nehring spoke in support of the vision of parks and sports facilities, but wasn't sure how it could be included in this Interlocal Agreement. He asked for specific items Marysville could include in the ILA.

Lake Stevens Mayor Spencer replied that they are looking for some strong language about moving forward with recreational facilities and the powerline trail to provide options for bicycling and pedestrians. Councilmember Tageant would like to see more of a commitment to that. Councilmember Gailey commented that they envision a trail with

walking/biking down the middle and an option for recreational opportunities along the sides in some areas.

Marysville Councilmember Toyer asked about Lake Stevens' vision for the powerline trails. Lake Stevens Councilmembers commented generally on their desire to provide recreational opportunities for the citizens.

Marysville Councilmember Norton commented that there are a lot of unknowns about parks that they would not be able to figure out tonight with regard to issues such as funding, maintenance, and location. It might be possible for the cities to look at partnering on something like design work in the future. For this discussion regarding an Interlocal Agreement, she believes that focusing on the road project would be a better first step. She referred to Lake Stevens' concerns about the traffic coming from the growth in Marysville and pointed out that there are also some positive things that result from the growth such as revenue from shopping and more students in their schools.

Marysville Councilmember Vaughan commented as the elder council member. He reviewed some history of a Lake Stevens and Marysville Council meeting many years ago where they discussed the growth and commercial development in the area they are talking about tonight. At that time, like tonight, Marysville approached Lake Stevens about some things that the City was willing to do to work together, but that was unsuccessful. Now Marysville feels that there is another important opportunity for the future and is trying to hash out a variety of things. He thinks it is unfortunate that the two Councils have not been more successful at working together. He suggested that the two communities could meet regularly to try to improve their working relationship.

Marysville Councilmember King stated he lives on Sunnyside Blvd and pointed out that the traffic goes both ways. He is thrilled about plans for a trail that will tie both communities. Parks and open spaces are important to him.

Lake Stevens Mayor Spencer spoke to the need to get an ILA in place because of the development that is happening in Marysville. He doesn't think there is any question of design on the road. He suggested that Lake Stevens could come back to Marysville with some specific suggestions. Mayor Nehring agreed. He thought that the powerline trails seemed like the most logical place to start.

Marysville Councilmember Muller asked about creating a regional park agreement instead of including it in the ILA. Mayor Spencer thought that would be okay, but noted that the ILA would hinge on it.

Marysville Mayor Nehring noted he was not hearing any disagreement on the details of the road project. He asked if there was a way to get that done without drawing in something additional. Mayor Spencer replied that Lake Stevens wants a commitment regarding parks, but they don't need specificity.

Marysville Councilmember James commented that the ILA for the road makes sense and will benefit both communities. He suggested agreeing on that. The other issues are important, but they don't need to be connected to the ILA related to the road. He spoke in support of meeting more often to develop a better working relationship.

## Adjournment

The meeting was adjourned at 9:06 p.m.

for Kamille Nehr  
for Jon Nehr, Marysville Mayor

John Spencer  
John Spencer, Lake Stevens Mayor

Kathy Pugh  
Kathy Pugh, Lake Stevens City Clerk